DOCKET 1169

DATE OF HEARING

December 1, 2014

NAME

Ladue Chapel Presbyterian Church

DESCRIPTION OF PROPERTY

9450 Clayton Road

CAUSE FOR APPEAL

Relief from the decision of the City Planning Consultant and City Clerk for a sign which violates Section 130-3 (4) (a) of Ordinance 1912.

RULING OF THE BOARD

After a discussion of the facts presented, the Board granted a variance for a sign at the west entrance not to exceed a sign face area of four square feet. The applicant was granted a continuance for the east sign to allow for redesign of the sign.

MINUTES OF MEETING ZONING BOARD OF ADJUSTMENT Monday, December 1, 2014

DOCKET 1169 9450 Clayton Road

A meeting of the Zoning Board of Adjustment was held at 4:00 p.m. on Monday, December 1, 2014, at City Hall.

The following members of the board were present:

Mr. Stanley Walch, Chairman

Mr. David Schlafly

Ms. Liza Forshaw

Mr. John Shillington

Ms. Robbye Toft

Also present were: Mr. Michael W. Wooldridge, Asst. to the Mayor / City Clerk; Mr. James Schmieder, Director of Building and Planning; Mr. Michael Gartenberg, Building Official.

Mr. Walch called the meeting to order at 4:00 PM.

Notice of Public Hearing, as follows:

NOTICE OF PUBLIC HEARING ZONING BOARD OF ADJUSTMENT CITY OF LADUE, MISSOURI DOCKET NUMBER 1169 (continued from November 3, 2014)

Notice is hereby given that the Zoning Board of Adjustment of the City of Ladue, St. Louis County, Missouri, will hold a public hearing on a petition submitted by Ladue Chapel Presbyterian Church, 9450 Clayton Rd., Ladue, MO 63124, requesting relief from the ruling of the City Planning Consultant and City Clerk denying a permit for a sign which violates Section X, F, (6), (a), of Zoning Ordinance 1175.

The hearing will be held at 4:00 p.m. on Monday, December 1, 2014, at the City Hall, 9345 Clayton Road.

The hearing will be public and anyone interested in the proceedings will be given the opportunity to be heard.

Pursuant to Section 610.022 RSMo., the Zoning Board of Adjustment could vote to close the public meeting and move to executive session to discuss matters relating to litigation, legal actions and/or communications from the City Attorney as provided under section 610.021 (1) RSMo.

Stanley Walch, Chairman Zoning Board of Adjustment

Mr. Walch introduced the following exhibits to be entered into the record

Exhibit A – Zoning Ordinance 1175, as amended;

Exhibit B - Public Notice of the Hearing;

Exhibit C – Permit denial dated September 24, 2014;

Exhibit D – List of Residents sent notice of meeting;

Exhibit E – Letter from the resident requesting the variance dated October 3, 2014, 2014, and any letters of support; Exhibit F – Entire file relating to the application.

(Transcript attached as part of the minutes)

Mr. Stanley Walch, Chairman

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4	ZONING BOARD OF ADJUSTMENT
5	CITY OF LADUE
6	LADUE, MISSOURI
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9	IN THE MATTER OF:
10)
11	LADUE CHAPEL PRESBYTERIAN CHURCH) Docket No. 1169
12	9450 CLAYTON ROAD)
13	LADUE, MISSOURI 63124)
14	
15	Monday, December 1, 2014
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21	BOBBIE LUBER, LLC
22	Certified Court Reporters
23	P.O. Box 31201 ~ 1015 Grupp Road ~ St. Louis, MO 63131
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1	ZONING BOARD OF ADJUSTMENT
2	CITY OF LADUE
3	LADUE, MISSOURI
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8	IN THE MATTER OF:
9)
10	LADUE CHAPEL PRESBYTERIAN CHURCH) Docket NO. 1169
11	9450 CLAYTON ROAD)
12	LADUE, MISSOURI 63124
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15	BE IT REMEMBERED that on the 1st day of
16	December, 2014, hearing was held before the Zoning
17	Board of Adjustment of the City of Ladue, Missouri, at
18	Ladue City Hall, 9345 Clayton Road, in the City of
19	Ladue, State of Missouri 63124, regarding the
20	above-entitled matter before Bobbie L. Luber,
21	Certified Court Reporter, Registered Professional
22	Reporter, Certified Shorthand Reporter, a Notary
23	Public within and for the State of Missouri, and the
24	following proceedings were had.
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1	APPEARANCES:
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3	BOARD MEMBERS:
4	Mr. Stanley Walch, Chairman
5	Ms. Liza Forshaw
6	Mr. David Schlafly
7	Mr. John Shillington
8	Ms. Robbye Toft
9	Mr. Stanley Walch
10	
11	Also Present:
12	Mr. Michael Wooldridge
13	Mr. Michael W. Gartenberg
14	
15	Ms. Victoria Hampton
16	Ms. Tanya Goughenour
17	
18	Court Reporter: Bobbie L. Luber
19	Registered Professional Reporter #9209 Missouri CCR #621
20	Illinois CSR #084.004673 Bobbie Luber, LLC
21	P.O. Box 31201 St. Louis, MO 63131
22	(314) 993-0911 bluber@lubercourtreporting.com
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(The Meeting of the Zoning Board of Adjustment of the City of Ladue was called to order at 4:00 p.m.)

CHAIRMAN WALCH: I will call this meeting to order. Ms. Forshaw was nice enough to remind me that we have some procedural things we have to go through, which our missing member, David Schlafly, has heard many times. If he is not here by the time we finish with those procedural matters we will stand in recess until he gets here.

But, first, good afternoon, and welcome to the Ladue Zoning Board of Adjustment hearings. My name is Stan Walch.

We have two cases to be heard by the board.

I will start today's proceedings with some general procedural matters that will be incorporated in the record of the zoning appeals we will hear today, which are Docket Numbers 1169 and 1170.

First I will introduce the board. To my far right is Robbye Toft. To my immediate right will be David Schlafly. To my left is Liza Forshaw. And to my far left is John Shillington.

We also have with us the former mayor of the City of Ladue, the Honorable Tony Bommarito, who is in the back row. And up at the dais we have the

deputy building commissioner, Michael Gartenberg, and the city clerk, Michael Wooldridge. The mayor, Nancy Spewak is usually here. She may join us later, but she is not here at the moment.

The Code of Ordinances of the City of Ladue is incorporated into the record by reference in Docket Numbers 1169 and 1170. The zoning code of the City of Ladue, Ordinance 1175 as amended, which will be used by the board as the basis for reaching at least part of the decision in both zoning appeal cases we will hear today, will be marked as Exhibit A and included in the record number of Docket Numbers 1169 and 1170.

I also, because we have a peculiarity today in that we are dealing -- which we have jurisdiction to deal with, a request for a variance which we really, on further research, have determined violates the general Code of Ordinances, if not the zoning ordinance in particular, and that's the application of the Ladue Chapel for an entrance sign. And so I will include by reference as part of Exhibit A in that particular appeal the following sections 130-4 -- let's see. I think I have got -- Section 130-3 of the ordinance of the City of Ladue, Section 130-4, Section 130-6, Section 130-7, and Section 130-12. Those are the codes -- Code of Ordinances that are dealing with

the variance in the sign case for Ladue Chapel.

Now, as part of the record in both appeals we will hear this afternoon I will explain our processes. The appellant in each appeal will be given the opportunity to -- given an opportunity to present reasons why he or she feels that a variance is warranted based on practical difficulty or undue hardship. Reasons of economic considerations and self-inflicted hardships will not be considered by the board.

The board may have questions of each appellant. Following that, any member of the audience who wishes to address the case will be heard. Then the portion of each hearing for public comment will be closed and the board will discuss the matter among ourselves, and may ask different questions of the city staff and the appellant.

After the discussion I will ask if any member of the board wishes to propose a motion to approve the requested variance. If the motion is proposed and seconded, the board will vote on that motion.

And here is David Schlafly who just arrived.

MR. SCHLAFLY: Sorry for my tardiness.

CHAIRMAN WALCH: That's all right. We are just getting this procedural stuff out of the way first so we will be ready to go.

We will vote on that particular motion if the motion and seconded. Otherwise, I will ask the board to vote on whether the requested variance should be granted. This is most important. Four out of five members of the board must vote in the affirmative to approve the variance.

Finally, members of the board have visited both sites of which the appellant is seeking the variance this afternoon. Since we know what each site looks like, the appellant need not describe the physical characteristics of the sites to us.

Now I will open the hearing in the first case, which is Docket Number 1169, concerning the sign violates Section X, F, (6), (a), of Ordinance 1175 and the other ordinances that I referenced earlier today.

And I will start by asking Mr. Gartenberg to explain the reason or reasons the plans for the entrance sign were disapproved so the audience and the members of the board have a clear understanding of the issues in this case.

And I will add, that this case was

continued in order to ascertain for the proposed signs that the Ladue Chapel wishes to install were on the public right-of-way, and they have furnished us with a survey. And it appears from that survey that it is not on the public right-of-way. So we would have no authority to grant you a rejection of a variance for that if that were the case, but fortunately it is not on the public right-of-way.

Would you explain the reasons, Mr. Gartenberg, why the proposed sign was denied.

MR. GARTENBERG: Absolutely, Mr. Chairman. There were three aspects of the application that were not in keeping with the requirements of the ordinances, the city ordinances. The first had to do with placement of the sign. And the city had asked for information to demonstrate that they were unsatisfactory and not on the right-of-way. This morning I received that information, and I concur that the proposed sign locations are not on city right-of-way, they are on private property.

The other two issues had to do with the size of the sign faces, and the height of the sign.

The size of the sign faces as proposed is clearly shown on the application as being -- it's clearly identified what that is, and two feet high by 40

inches wide. So clearly it's exceeding the 1 requirement, which as per section 130, it is to be one 2 square foot per sign, which would include both sides 3 of that. 4 There is also limitation on height, and 5 that is in Section 130.6, 3 (a) and that says that the 6 sign height shall be two feet or less than what is 7 proposed to us, and the application exceeds that 8 requirement as well. 9 The location issue has been resolved to 10 demonstrate that it's in compliance, but the size of 11 the sign faces and the height of the sign exceeds the 12 means of our code requirement. 13 CHAIRMAN WALCH: Am I correct, 14 Mr. Gartenberg, that the particular ordinances that 15 you just cited apply to residential land, zoned for 16 residential use? 17 MR. GARTENBERG: It's like all signs. 18 CHAIRMAN WALCH: All signs. 19 MR. GARTENBERG: Including residential, 20 yes, sir. 21 CHAIRMAN WALCH: Including residential. 22 Any other questions of Mr. Gartenberg? All right. 23 The following exhibits will be included in 24

the record of the appeal of this case which

Mr. Wooldridge will give the court reporter in due 1 2 course. The first is Exhibit B which will be the 3 public notice of this hearing. 4 Exhibit C will be the denial letter from 5 the building official dated October 14th, 2014. 6 Exhibit D is the list of residents to whom 7 the notice of public hearing has been sent. 8 The appellant's letter requesting a 9 variance dated October 3rd, and I thought there was a 10 later letter from the appellant in this case. 11 MR. WOOLDRIDGE: The denial letter was in 12 September. 13 CHAIRMAN WALCH: The denial letter was in 14 September. 15 MR. WOOLDRIDGE: September 24th. 16 CHAIRMAN WALCH: September 24th. 17 MR. WOOLDRIDGE: The applicant's letter is 18 10/3 19 CHAIRMAN WALCH: 10/3. Okay. Let me 20 correct that. Exhibit C will be the denial letter 21 from Mr. Gartenberg dated -- what is the date again? 22 This says October 14th. 23 MR. WOOLDRIDGE: September 24th. 24 Thank CHAIRMAN WALCH: September 24th. 25

And the appellant's letter requesting a variance 1 dated October 3, 2014, will be marked as Exhibit E. 2 Are there any other letters either in 3 support or opposition to this requested variance, 4 Mr. Wooldridge? 5 MR. WOOLDRIDGE: No, there is not. 6 MS. HAMPTON: If I might inquire just 7 briefly. The only letter I know of that was sent from 8 Ladue Chapel, the appellant, is dated October 1st. 9 You may have received it on the 3rd. 10 MR. WOOLDRIDGE: It's dated October 3rd. 11 MS. HAMPTON: I'm sorry. This is -- okay. 12 My copy says the 1st. 13 MR. WOOLDRIDGE: It's a draft. 14 MS. HAMPTON: No doubt. 15 CHAIRMAN WALCH: Do we agree it's the 3rd 16 in the packet? 17 MR. WOOLDRIDGE: It's the one I have got 18 here with the application. 19 MS. HAMPTON: Thank you. 20 CHAIRMAN WALCH: Finally, Exhibit F will be 21 the entire file pertaining to this application, 22 including any memorandum from staff or consultants to 23 the Zoning Board of Adjustment for the City of Ladue. 24 And I believe with those preliminaries out 25

of the way, if the appellant and anyone who wants to 1 speak on the appellant's behalf will come forward, give your name to the court reporter, and she will 3 swear you in. 4 Is this the only person speaking MS. TOFT: 5 on behalf of the appellant, or anybody who wishes to 6 address this case? 7 CHAIRMAN WALCH: If anybody else wants to 8 address this case they can come forward too now in an 9 interest to save time. 10 MS. HAMPTON: No. She is a representative 11 12 from the sign company. CHAIRMAN WALCH: If she is going to --13 MS. HAMPTON: No. She won't be speaking. 14 (At this time Ms. Hampton was sworn in by 15 the court reporter.) 16 CHAIRMAN WALCH: Ms. Hampton, the floor is 17 yours. 18 MS. HAMPTON: Okay. Thank you. More or 19 less what I will be doing is restating what was said 20 in the letter in that -- and you have observed the 21 So in terms of describing it, as you are coming 22 up that curve from the City of Ladue, when people are 23 coming at speed, it's very difficult for them to see 24

the church because of the setback from the street.

And we have a relatively low monument sign right there, but people pass that without even really seeing it. Particularly if they are using a GPS or a map or something else that they might have with them. And it's very difficult to slow down to hit that entrance because it's basically blind coming from that direction.

Coming from the other direction it can also be very difficult because you have already passed several churches, and as you come up on yet another church it can be easily missed, and people end up having to turn around in the streets, going to the City of Ladue, which as you know at various times of day can be kind of congested.

At night, in particular, when we have events, it can be difficult to see the church. We have experienced -- we have received comments from residents of Ladue, Cal Marks (phonetic) and Greg Hand (phonetic) were here at the last meeting where it got continued, and they were going to address that too as an issue that they have experienced.

That's basically it. We are concerned about the safety of the residents of Ladue. We are concerned about the safety of our members as they come to church. So it really is a safety concern for us.

And as we reviewed the need for a specific 1 size of sign, we looked at various places. MICDS in 2 particular, and more or less based our sign design on theirs. 4 MR. SCHLAFLY: When you say MICDS, you mean 5 the size? 6 When we looked at the size MS. HAMPTON: 7 and what seemed to be appropriate in terms of the 8 wordage on a sign of this sort, and the need for 9 adequate lettering and things along that line. 10 MR. SCHLAFLY: MICDS is a facility scale of 11 a considerable larger complex. 12 MS. HAMPTON: They are, and they have a lot 13 more signs. 14 MS. TOFT: Could I ask, Ms. Hampton, the 15 intention is the western road is for egress and the 16 eastern road is for ingress; is that right? 17 MS. HAMPTON: Well, as a rule that main 18 19 entrance is both entrance and egress. MS. TOFT: And that would be eastern? 20 MS. HAMPTON: Right. The other entrance 21 since it abuts Log Cabin so closely is only for 22 23 entrance. MS. TOFT: So you can enter from both east 24

and west, but the intention is that you would leave

only from the eastern drive?

MS. HAMPTON: Correct. The eastern drive.

MR. SHILLINGTON: Toward town.

MS. HAMPTON: Toward Lindbergh.

MS. TOFT: Toward Lindbergh would be the western.

MS. HAMPTON: The western then. I'm sorry.

MS. TOFT: Okay. So that the western drive is for two-way traffic, incoming and leaving?

MS. HAMPTON: Correct. Right.

MS. TOFT: Was consideration given to the main ingress to the eastern side given that short sight distance you have for eastbound vehicles? Would that not cure the notice problem you have?

MS. HAMPTON: The difficulty we would have there is that if that's the only way to get into the church, then you have to pass in front of the church through the area that we have reserved for handicapped parking, and then you have to make a left turn to continue forward at that point. We couldn't have people going straight through that way because then they would need to do a complete circuit of the property in order to park. And that would take them through the nursery school parking lot, which would be a concern for our children.

MS. TOFT: So there is no -- the parking 1 area appears to me to be on the eastern side of the 2 property; is that -- am I -- the large rear parking 3 area is to the east? 4 MS. HAMPTON: This is our -- let me make 5 sure I have myself oriented. This is our circular 6 drive. So the main parking area is right here, in 7 this area right here. 8 MS. TOFT: For the purpose of the record, 9 you are indicating to the west. 10 MS. HAMPTON: Correct. 11 MS. TOFT: Okay. So these are not parking 12 spots over here. 13 MS. HAMPTON: I am sorry. I'm 14 directionally challenged. 15 MS. TOFT: This is Clayton Road. 16 MS. HAMPTON: This is Clayton Road. You 17 come in here, and the current main entrance is right 18 here, and the parking area is here. And this is a 19 large playground area. 20 MR. GARTENBERG: This is parking, curb cuts 21 here. 22 MS. HAMPTON: This is our main parking 23 area. Perhaps to better illustrate it, we can use 24 25 this as an overlay.

MS. TOFT: And that parking area, which 1 would be to the southwest part of the property, is not 2 accessible from the drive on the east?

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MS. HAMPTON: Only if you go all the way around the property through the nursery school parking area.

MS. TOFT: What percentage of the time are you people accessing your larger parking area during the times when the nursery school would have children there?

MS. HAMPTON: The nursery school has children there, and the day-out program has children there Monday through Friday from 9:00 o'clock in the morning until 2:00 or 3:00 o'clock in the afternoon.

MS. TOFT: And as I look at the lot, it appears to me there would be parking to the south side of the church that would not require that drivers come near your playground area?

MS. HAMPTON: That's the entrance to the nursery school. So this is a playground that they This is a playground that they use. So the main issue we have is the cars coming and going with drop-off and pick-up, and various -- variety of reasons why people would be coming to the nursery school.

MS. TOFT: It's not a problem of concern 1 for the children. Could that not be addressed by, 2 say, fencing that area so you wouldn't have concern 3 that children would step out into the drive? 4 MS. HAMPTON: But then we would be fencing 5 off where -- I guess I'm trying to understand the goal 6 here. Because this is -- to have to come in here 7 would be incredibly inconvenient for anyone that needs 8 to come here. And this was designed for two-way 9 traffic, and this was not. 10 You have gone to the site, and so you know 11 this is basically a single-lane road. 12 MS. TOFT: My point is, you are asking for 13 two signs. And I'm trying to determine if you can 14 minimize the number of signs by making the eastern 15 roadway your exclusive entrance, rather than having 16 two entrances where you need two monument signs. 17 MS. HAMPTON: I understand. If we were 18 going to eliminate a sign, I would eliminate this one 19 first. Our vast preference would be for this sign. 20 MS. TOFT: For the record, you are 21 indicating --22 The western sign. MS. HAMPTON: 23 MS. TOFT: On the aerial photograph the 24

area where there is the numeral 4. You say you would

rather have a sign where the numeral 4 appears as 1 opposed the numeral 5? 2 MS. HAMPTON: Absolutely. 3 MR. GARTENBERG: And is numeral 4 the 4 western? 5 MS. HAMPTON: The western. I have that 6 down now. 7 MS. TOFT: And that's because this is a 8 two-lane road, and you would prefer that the vast 9 majority of the people be coming and going from the 10 western drive as opposed to the eastern drive? 11 MS. HAMPTON: Absolutely. It's only for --12 well, in addition to reasons already given, this is 13 relatively well lit compared to this. And there is 14 the circular drive here, which we consider our main 15 entrance. Only the disability parking is up here. 16 MS. TOFT: And arguably, the disabled could 17 enter from the western drive and access the 18 handicapped parking spots? 19 MS. HAMPTON: Uh-huh. 20 MS. TOFT: You could make the western drive 21 your exclusive entrance, and then restrict travel on 22 your eastern drive to egress? 23 MS. HAMPTON: Well, we couldn't do that 24

because of the proximity to Log Cabin Road.

MS. TOFT: Because in fact you would use 1 2 Log Cabin Road? MS. HAMPTON: No, we don't. If you are 3 trying to make a left turn -- if you are trying to 4 make a right turn from here, you can essentially 5 interfere with people trying to make a left turn out 6 of Log Cabin Road. 7 MS. TOFT: Has that presented itself as a 8 problem for people? 9 MS. HAMPTON: Well, I test did it myself 10 and, yes, it's a problem. But that's the reason it's 11 the entrance, an entrance only. 12 MS. TOFT: So you are saying you have to 13 have two entrances? 14 MS. HAMPTON: Yes. 15 CHAIRMAN WALCH: I have a couple of 16 questions if you are through, Robbye. 17 MS. TOFT: I'm through. Thank you. 18 CHAIRMAN WALCH: First, I take it one of 19 these two pictures --20 MS. HAMPTON: May I walk behind you? 21 CHAIRMAN WALCH: Sure. I take it these are 22 the two signs that you are requesting? 23 MS. HAMPTON: That's the front and the 24 back. 25

CHAIRMAN WALCH: The front and back? 1 MS. HAMPTON: Right. 2 MR. SCHLAFLY: There is another sign. 3 There is the second sign front and back. 4 MS. HAMPTON: This is the one that we would 5 replace. 6 MR. SCHLAFLY: That's the eastern. Right 7 by the entrance to Log Cabin Lane. MS. HAMPTON: There is currently a very 9 small sign that just indicates entrance. 10 CHAIRMAN WALCH: Okay. That would replace 11 the -- if this variance were granted that would 12 replace the entrance sign? 13 MS. HAMPTON: Yes, sir. 14 CHAIRMAN WALCH: Okay. And I take it the 15 arrow will point to the roadway to the west, and this 16 sign, the handicap, it will point -- be the 17 18 handicapped entrance? MS. HAMPTON: Uh-huh. 19 CHAIRMAN WALCH: And point to the east 20 road? 21 MS. HAMPTON: Uh-huh. 22 CHAIRMAN WALCH: Thank you for explaining 23 that to me. I was a little confused by just the 24 nature of what you are requesting. 25

My second question is this: The ordinance 1 limits the size of the sign to one square foot. Did 2 you get any professional advice concerning whether 3 complying with that size of limitation could achieve 4 your purpose? 5 MS. HAMPTON: We did. From Adler Sign 6 7 Works. CHAIRMAN WALCH: What was the nature of 8 that advice? 9 MS. HAMPTON: The nature of that advice was 10 that we needed larger signs than could be accommodated 11 with the sign ordinance, and to go with as few words 12 as possible. 13 CHAIRMAN WALCH: Was that for legibility 14 15 purposes? MS. HAMPTON: Correct. 16 CHAIRMAN WALCH: That was my main question. 17 Any other questions before we excuse this appellant? 18 MR. SCHLAFLY: Maybe the question is, if 19 you were to have a satisfactory sign at the western 20 entrance, that is an objective that is the most 21 essential for the directional needed for the church 22 and its ongoing affairs? 23 MS. HAMPTON: That would be our highest 24

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priority.

MR. SCHLAFLY: Traffic going east coming up 1 the hill on the curve it doesn't have a lot of time, 2 sight line time to be able to see the entrance. 3 MS. HAMPTON: Correct. 4 MR. SCHLAFLY: Is that a complaint that you 5 all receive frequently? 6 MS. HAMPTON: We receive regularly. The 7 low church sign that's placed there isn't adequate 8 identification of our site, basically. 9 CHAIRMAN WALCH: We actually drove it 10 during our site visit, because that was in your 11 letter, and it's exactly as you describe it. 12 MS. HAMPTON: Thank you. 13 CHAIRMAN WALCH: All right. No more 14 questions from the board. Thank you very much, 15 Ms. Hampton. 16 MS. HAMPTON: Thank you. 17 CHAIRMAN WALCH: Does any other member of 18 the public wish to speak to this case? Hearing none, 19 I'm going to close the public portion of this hearing 20 and we will proceed with the discussion and determine 21 whether a variance should be granted or not. 2.2 Who wants to start our discussion, anybody 23 in particular? 24 MR. SHILLINGTON: I have traveled that area

a lot of times, and again today. Coming from the west -- coming up that hill and then a curve right at the top of the hill, even though I know where the church is, it's tough to get to. I also think the church has a lot of events that is not necessarily just with the church itself, or the nursery school, they have evening events.

CHAIRMAN WALCH: I have been to any number of large funerals there, and a few weddings.

MR. SHILLINGTON: Finally, I think there is precedence for the MICDS -- using the MICDS sign, is what I think.

MS. FORSHAW: I can certainly see the need for some more signage at this location. And the one square foot restriction that's really designed for a residential district seems assuredly small in this case. There is a real question in my mind as to does the signage need to be as large as proposed, and maybe two of them.

MS. TOFT: I have to agree. I used to be a sign liberal where I thought that key businesses should have all the signs they wanted. And now I appreciate that we do need to proceed with caution when we grant variances.

I understand the sign at the western

entrance. I guess there are a couple of things that I question about that sign, and that is the size of it as driven by the need to have an insignia on it, to have all capital letters, to have an address on it, and to have things that really, if these are intended to alert drivers if they are going to Ladue Chapel and they want to make a right turn at the main entrance, or a left turn, if that's the main entrance I would think all you need to do is say "Ladue Chapel main entrance." And if we took off the address and we took off the insignia, although if they want the insignia it could be made smaller, you get a complex with the directional requirements of the sign with a lot less signage.

And when you look at the sign in perspective and it's white as opposed to black or green or something more natural, that's to me a very large sign that probably one-third which isn't needed to accomplish its goal.

And if we were to grant the variance for the sign at the western drive, then I don't see why we need to have an equally large sign at the eastern drive when again I don't think we need to restate the address. I don't know that we need to allow room for an insignia when what we really are trying to

accomplish is to notify people that they are going to Ladue Chapel, and if they want to use the handicapped entrance that this is where they could turn. I think that sign could be reduced in size by about 50 percent of that requested and still accomplish the goal.

I think having two monument signs like that flanking a very distinguished structure is going to be a landscape clutter, and it's going to create a lot of signage on a busy roadway, and it's going to put more information out there than what a driver needs to accomplish the goal.

MR. SCHLAFLY: I mean on the eastern sign it could lead to Log Cabin Club wants a sign across the street to lead directions to their events.

MS. FORSHAW: Could I ask Mr. Gartenberg, if this property were zoned commercial, what would be the applicable sign size that would be allowed.

MR. GARTENBERG: The message here, it's not a commercial message. It's a directional sign. And this Section 130 specifically applies to that condition regardless of the zoning.

MS. FORSHAW: Okay.

MS. TOFT: Mr. Chairman, I would be proposed to try to draft a motion.

CHAIRMAN WALCH: All right. I think that's

the best way to proceed. There seem to be some differences of opinion here.

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MS. TOFT: And it's going to be a bit rugged, and I would be amendable to a friendly amendment, but, Mr. Chairman, I would move that the the decision of the deputy building commissioner be reversed and a variance granted. However, the variance would limit the size of the western directional sign to 70 percent of the requested size. And would limit the size of the eastern directional size to 50 percent of the requested size.

And my motion would be based upon the hardship due to the western entrance in relation to the roadway, and the hardship as to the eastern entrance just to give people sufficient time to see that is where they should turn if they are handicapped and wish to park in a handicapped spot.

CHAIRMAN WALCH: All right. Is there a second for that motion?

MR. SHILLINGTON: I will second it.

CHAIRMAN WALCH: The motion has been made and seconded. Is there any discussion?

MR. SCHLAFLY: I would raise the question as to the need for the eastern sign and to focus maybe on the western sign. I would just raise the concern

clustered on Log Cabin Lane. Are we going to have a 1 request from Log Cabin Lane applying for a permit? 2 That would be on their CHAIRMAN WALCH: 3 golf course, and so I doubt that it's likely.

MR. SCHLAFLY: They would have a right to have a sign there.

CHAIRMAN WALCH: They would, but I don't think they would want to. At least the golf-playing membership wouldn't.

MS. TOFT: Mr. Schlafly, you think that the one square foot sign for the eastern entrance should be adequate?

MR. SCHLAFLY: I would. I think that the eastern is not the issue here, it's the western location that is achieving the results. And if we are trying to minimize the impact at the variance and enlarge the sign at this particular location, that would be more permissive on the western side where they have notable issues with access to the property. And then leave alone what they have on the eastern side, which should be sufficient. Coming from east to west, and certainly coming from west to east they will see an entrance. If you want a round discussion I'm open to it.

MS. FORSHAW: What is currently there on

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the eastern entrance? Is there a sign there now?
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                MR. GARTENBERG: A 12-by-12.
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                              It's a very small sign that
                MS. HAMPTON:
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    simply says entrance.
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                MR. SCHLAFLY: Sightly less than 12-by-12.
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                MS. HAMPTON: Yes.
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                MR. GARTENBERG: And for clarification
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    purposes, I want to bring up the fact that the code
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    deals with the gross sign area of both faces.
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                MS. TOFT: Both sides?
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                MR. GARTENBERG: Both sides at a time.
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                MR. SCHLAFLY: So that would be 6-by-6 you
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    are saying?
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                MS. TOFT: 6 inches by 6 inches if there
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15
    was a sign.
                MR. GARTENBERG: 6 inches by 12 inches
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    twice.
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                MR. SCHLAFLY: Okay. Then back to your --
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    back to your thought. I will go back with you.
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                CHAIRMAN WALCH: I would like to ask the
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    appellant a question, Ms. Toft, as I'm not, an
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    engineer nor a sign expert. Do you believe you could
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    fashion an adequate sign to get the message out if
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    they used the 70 percent of the 50 percent numbers
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    that Ms. Toft cited in her motion?
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MS. HAMPTON: I believe we could try, 1 certainly. CHAIRMAN WALCH: Your consultant is shaking 3 her head. 4 MS. GOUGHENOUR: Yes, I think it can. 5 There are a few things we can get smaller if it helps 6 to get the sign there. 7 CHAIRMAN WALCH: There has been a motion 8 made and seconded. Is there any further discussion on the motion? 10 MS. FORSHAW: I guess I just have a 11 question for clarification. 12 We are not really -- this motion still 13 contemplates giving them the full height area 14 requested; right? 15 MS. TOFT: Well --16 MS. FORSHAW: Potentially. 17 MS. TOFT: Potentially the sign and the 18 shape could be reconfigured so that it may 19 potentially -- I think you are right, that we have to 20 mention the two-foot restriction. Because I'm looking 21 at this currently as requested, it's 40 by 24 inches. 22 And depending on which way you run that, 70 percent of 23 that would probably still be over 2 feet. 24 And so it might be necessary, and it's a

good point by Ms. Forshaw, we probably should consider whether the amendment would include on the westernmost sign. So happens even though you seconded it, Mr. Shillington, I'm wondering if perhaps this shouldn't be crafted as two separate -- so we address each sign separately so that we can determine if we 6 can get --7

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CHAIRMAN WALCH: You may withdraw your motion with Mr. Shillington's consent.

MR. SHILLINGTON: Certainly.

MS. TOFT: All right. Mr. Chairman, I would then like to make two separate motions, or I will make one motion and it seems to me that it's the general agreement that it's the sign on the western drive that is the necessity. What I'm not clear on, if it's two and a half feet in height, or three feet in height would be needed, and I don't know if I would say three feet if there would be four members who would be in agreement, but it would allow you to add 1 foot to the height but restrict the size to 70 percent of the requested 40 by 24.

MS. HAMPTON: May I comment on the height since we didn't address that earlier?

MS. TOFT: Personally I feel if we could ask questions of her sign consultant, I appreciate you are the administrative secretary of the church.

MS. HAMPTON: Actually I'm the business administrator.

MS. TOFT: I'm sorry. It would help us, I think, if we could question your sign consultant so that we could get some understanding.

CHAIRMAN WALCH: You can ask her the questions. She hasn't been sworn as a witness.

(At this time Mr. Goughenour was sworn in by the court reporter.)

MS. TOFT: If I perhaps could just ask you some questions so we can expedite matters a bit. If we were to take off the insignia, and take off the address, and I'm speaking only of the sign for the western driveway. I assume you believe it needs to stay in capitals for that structure, and main entrance or entrance, does it have to say "main entrance"?

MS. GOUGHENOUR: I think the reason they did the "main entrance" is because of the other small location. It's tough for people driving to say, is this the main entrance, or is this where I pull in to park. I think that's why they wanted the "main entrance" on there. I do think it's needed. I do think we can tweak it down a little bit, but I think the main entrance would probably be a huge thing for

that sign.

MS. TOFT: I'm sorry. I didn't hear.

What?

MS. GOUGHENOUR: Ladue and main entrance.

I mean, with the arrow. If we have to make it smaller

I don't know if it's necessary that the arrow is

needed. I do think "Ladue Chapel" and "main entrance"

should be on there for sure.

MS. TOFT: The request is for 40 inches by 24 inches, and I think to reduce it 30 percent, let's just say one-third, reducing it by one-third. Can you accomplish "Ladue Chapel main entrance" by having something roughly two-thirds the size?

MS. GOUGHENOUR: I think getting in there;
I think if you made it a little smaller I think it
would work.

Just to address this real quick with MICDS, the school. I did drive by there, and I know it's a larger location. But there are a lot of signs in that area. I know it's a school and it's directing you to different things. But there is a monument sign just like Ladue Chapel, and they are set off with that sign. What would be the difference between why Ladue couldn't get it over the other location? Is it where it is?

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MR. SCHLAFLY: We really don't want to address that point. We really want to try to solve this at the moment.

MS. FORSHAW: I would also say, MICDS is a vastly larger institution with many entrances.

MR. SCHLAFLY: It's 48 or 50 acres.

MS. GOUGHENOUR: It's important to know directional signs, I think, are really crucial there. That's the only one I was asking about.

MS. TOFT: These are directional signs, not advertising?

MS. GOUGHENOUR: Yes.

MS. TOFT: You are talking -- you heard them, 6 inches by 12 inches is what the code allowed, and so we are trying to -- we don't want the Lutheran Church across the street coming in and say they want a sign, and the next thing we know Clayton Road is a pretty unattractive roadway and everybody is confused because there are signs all over the place.

MR. GARTENBERG: Looking at the sign for the main entrance. Just to clarify. It shows the darkened gray, or the shade of gray, and then there is a nondimensioned open area that exists immediately above that. And an 8-inch high band, solid band, and another open area with its nondimension, and then the

sign itself which is 2 feet by 3 and a half feet. 1 40 inches. So that's 7 square feet per side. So a 2 total of 14 for the entire sign. So as you are 3 working with these numbers -- 70 percent --MS. TOFT: It's still huge. 5 MR. GARTENBERG: That's roughly 5 square 6 feet. 4.9 square feet per side. I just wanted to give you an idea of how that calculates out. 8 That's a lot. MS. TOFT: 9 MR. SHILLINGTON: If we were only doing one 10 side it could be 18 by 40. But to cut it down, both 11 sides count, now you are talking 20 by 18, or 12 something like that, it's not very much. 13 MS. TOFT: So what do you think about - if 14 30 percent is 5 square feet, is 4 square feet per 15 side, that's giving them a 700 percent increase. 16 MR. SHILLINGTON: I think you could do 17 that. Particularly if you left out the address, and 18 just use "Ladue Chapel main entrance". 19 MR. SCHLAFLY: Did you settle with the ---20 MS. TOFT: No. The other thing then if you 21 are talking, you know, let's say a 4 square foot sign, 22 4 square feet on each side, where we were talking 5 to 23 30 percent, am I right? 24

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MR. GARTENBERG: 5 square feet at 70

percent.

MS. TOFT: Okay. So if we talk a 4 square foot sign, if it's 2 feet high by 2 feet wide, then you are going to want it off the ground a little bit. I don't know if you can accomplish it in 2 and a half feet.

CHAIRMAN WALCH: That's going to be 8.

MS. TOFT: Right. I don't know. I'm

not --

CHAIRMAN WALCH: I think you have got to take into account at some point people need to be able to read, and read it easily as opposed to just quibbling about these arbitrary sizes from both directions.

MR. GARTENBERG: I do think that based on the size limitations that the code provides, that if they were looking to extend it there would be a lot of information on these signs. A half a foot high by a foot wide is barely enough to put the word "entrance" on there and not much more.

MS. FORSHAW: I wonder if we are really competent to provide the detail on how the sign should be designed. I wonder if it would make more sense to entice the applicant to submit a new sign. That we consider a continuance for that purpose.

MS. TOFT: I'm okay with that. I would think need that we should come up with a square footage on the signs that they -- or some suggestion of an amount, otherwise they come back with 6 square feet, then we haven't accomplished -- I don't know.

MR. SHILLINGTON: I think that's a good idea.

CHAIRMAN WALCH: This case has been continued once. I would love to get it off our docket.

MR. SCHLAFLY: You had mentioned that approving a sign on the western side, 70 percent of what they proposed here. Are you still comfortable with that?

MS. TOFT: No, I am not. I didn't realize that we were counting both sides of the sign. That's an enormous variance. So now I'm thinking maybe 4 square feet on each side. That would be -- 8 square feet would be a 700 percent increase in what the ordinance allows, and that's still seeming awfully big to me, but I would think you would need 2 feet by 2 feet, or 3 feet or something like that to accomplish the information that you need if we make it much smaller than that. I don't know that --

MR. SCHLAFLY: Would be productive.

MS. TOFT: Yeah. So, Mr. Chairman, if I 1 may try a second motion. 2 Mr. Chairman, I would move that based on 3 the evidence presented we find there are practical difficulties and unnecessary hardship in carrying out 5 the strict letter of the provisions of this chapter, 6 and that we therefore grant a variance to permit 7 directional signage on the western side -- sign for 8 the western drive to allow the sign to have 4 square 9 feet of signage on each side, thus allowing a total of 10 8 square feet of directional signage for the sign. 11 And I'm only now addressing the sign for the western 12 13 driveway. CHAIRMAN WALCH: All right. 14 MR. SCHLAFLY: I will second that. 15 CHAIRMAN WALCH: You will second that 16 motion? 17 MR. SCHLAFLY: Yes. 18 CHAIRMAN WALCH: Any further discussion? 19 Let's take a vote on that motion. How do you vote? 2.0 In favor. MS. TOFT: 21 MR. SCHLAFLY: In favor. 22 CHAIRMAN WALCH: In favor. 23 MS. FORSHAW: In favor. 24 MR. SHILLINGTON: In favor. 25

MS. GOUGHENOUR: No more questions? 1 CHAIRMAN WALCH: You may step back. 2 MR. BOMMARITO: What's the size of that 3 frame behind us -- behind there? How big is that? MR. GARTENBERG: Probably about 4 by 4 -- I 5 mean 4 by 5, 4 by 6, maybe. 6 MR. BOMMARITO: So the sign would be half 7 that? 8 MR. GARTENBERG: If this is 20 square feet, 9 it would be about 20 percent of it, so it would be --10 this would be the corner of it. That would be roughly 11 12 4 square feet. MR. BOMMARITO: So from the top down or the 13 bottom up? 14 MR. GARTENBERG: I don't know if my arm is 15 that long. It should be a square up there, my pen 16 being the corner of it. 17 MS. TOFT: On the eastern drive I don't 18 know how -- we have heard no evidence of how large it 19 needs to be in order to convey "Ladue Chapel 20 handicapped entrance". We can just --21 CHAIRMAN WALCH: Well, we have already 22 approved one motion, one variance. We can ask the 23 appellant if you would prefer a continuance on the 24 second sign and resubmit a another application.

Otherwise under our rules you have got to wait six 1 2 months. MS. HAMPTON: A continuance would be fine. 3 CHAIRMAN WALCH: On the eastern side. MR. GARTENBERG: If I can offer a 5 suggestion. The handicap parking is in front of the 6 building? MS. HAMPTON: Yes. 8 MR. GARTENBERG: So it's accessible from 9 either drive? 10 MS. TOFT: Yes. 11 MR. GARTENBERG: You haven't designated the 12 entrance. 13 MS. TOFT: That was why I was asking so 14 many questions at the beginning. I didn't understand 15 why handicapped drivers had to -- it seems to me a 16 handicapped driver could approach the church from 17 either direction. 18 MR. GARTENBERG: My way of thinking, that's 19 the one area that is accessible. 20 MS. HAMPTON: May I answer that question? 21 At the current time we don't allow a left 22 turn into the front parking lot because you are having 23 to cross the traffic, and if there is two cars waiting 24

to turn there, which happens on Sunday morning, then

you are starting to worry about people who are coming in Clayton Road.

MS. TOFT: Backing up on the roadway.

MS. HAMPTON: Backing up on the road.

MS. TOFT: It seems to me it's an eastern drive, all it has to say is "handicapped entrance".

It doesn't need to say Ladue Chapel. It doesn't need an insignia. It doesn't need an address. Because at that drive it's not confusing, I don't think, as to whom — what structure is being serviced by that sign. And so, I mean, I don't know why it would need to be more than 2 square feet to accomplish that. Because right now they have a very small sign.

CHAIRMAN WALCH: Well, what she is saying is you don't have to come back -- we will continue the case, you don't have to come back if you can comply with the ordinance on the eastern side.

MS. TOFT: That would be 6 inches by a foot.

CHAIRMAN WALCH: 6 inches by a foot.

MS. HAMPTON: It's not going to be large enough to say "entrance", plus the wheelchair sign, plus even "accessible". I would suggest that a sign this big isn't going to be even big enough to say entrance and have the wheelchair on it in such a way

it's going to be legible from the roadway.

CHAIRMAN WALCH: This is -- I mean, I'm not terribly sympathetic with trying to design the sign.

It's just extraordinarily restrictive. It's virtually impossible to accomplish, in my opinion, a meaningful directional sign and still comply with this ordinance.

It's almost diminimus. That's just my personal opinion.

MS. TOFT: I mean, do we want to allow a foot, 1 foot by 2 feet? You know, each side?

CHAIRMAN WALCH: I think we have already solved the thing. We have passed one motion which deals with the main entrance, the real main entrance to Ladue Chapel. They think they can design something that would comply with that motion that will be satisfactory. If they want, we can grant them a continuance on the eastern side so they can come back any time they want to come back, they don't have to wait six months if they want to come back for a variance on the eastern side. They can figure they don't need a sign or they --

MS. HAMPTON: If I can clarify then. In terms of the eastern sign, we need to come back with a suggestion for a more compact sign.

CHAIRMAN WALCH: More compact sign.

MS. HAMPTON: That ideally either equals 1 the 2 by 2 that you prefer on the western side, or 2 smaller? 3 MS. TOFT: I would say it's going to have to be smaller. I don't think we would be agreeable to 5 granting you a 4 square foot on each side. Again you 6 would be looking at a 700 percent improvement of the ordinance. I think that's going to be asking for too 8 much from what I have heard here. 9 MR. GARTENBERG: Is it the board's desire 10 that the code requirement concerning height of the 11 directional signs be adhered to? 12 MS. TOFT: Well, Mr. Gartenberg, we have 13 been presented no evidence that they need a variance 14 on the height. I guess we can try to amend the 15 motion. 16 MR. GARTENBERG: The motion didn't speak to 17 I wanted to make sure that wasn't intentional. 18 MS. TOFT: I don't know what they need. 19 You know, I'm not a sign designer. I guess I would 20 say --21 MS. HAMPTON: Since height wasn't addressed 22 in the first place, the reason for asking for that 23 height is again for safety and visibility in terms 24

of -- I mean, it's relatively high enough for sedans,

but it's not -- the ordinance does not take into 1 account the preponderance of SUVs, vans, trucks that 2 also are approaching from that curve. 3 MS. TOFT: Does your sign designer want to give us any testimony as to what height the sign would 5 be necessary to accomplish that? 6 MS. GOUGHENOUR: We actually came out to 7 Ladue Chapel and put the cardboard piece up to 8 actually see if you could see cars coming by that 9 didn't block it was 4 feet. Because sitting at that 10 spot you can still see cars, and they can see you, but 11 the sign is still there so they know where to turn. 12 MS. TOFT: So the sign also creates a 13 potential visual obstacle for the vehicles entering 14 Ladue Chapel by the western drive? 15 MS. GOUGHENOUR: No, it doesn't. That's 16 all we knew to do. We just took it out to see exactly 17 1.8 what would work. MR. SHILLINGTON: 2 feet is like this, and 19 so that should give you enough visibility, I think. 20 MS. TOFT: And they are wanting to go 4 21 feet in height. 22 That's wasn't the MS. GOUGHENOUR: No. 23 original. 24

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MR. SCHLAFLY: It sounds like --

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MS. TOFT: You can do it in 2 feet of
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    height, is that what you are saying?
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                MS. GOUGHENOUR: Yes.
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                CHAIRMAN WALCH: I'm sorry for the
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    confusion.
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                MS. HAMPTON: Just one last question.
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    the 2 feet to the bottom of the sign, or is that total
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    off the ground, from the ground to the top of the
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9
    sign?
                MR. SHILLINGTON: 2 feet or less, that's
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11
    the total.
                MR. GARTENBERG: From the ground to the top
12
    of the sign.
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                MS. HAMPTON: Has to be less than 2 feet?
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                CHAIRMAN WALCH: 2 feet or less.
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                MS. HAMPTON: Okay. So what we are talking
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    about then is a sign that's going to be this tall.
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                MR. SHILLINGTON: Yes.
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                MS. HAMPTON: And this far off the ground,
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    and that wide.
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                MS. TOFT: Did we specify the distance off
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    the ground?
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                MR. GARTENBERG: The height. Yes, the
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    height. Relative to the ground.
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                MS. TOFT: But it doesn't say it has to be
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a certain distance off the ground?
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                MR. GARTENBERG: No. The height of the
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    sign.
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                MS. TOFT: You can have it touch the ground
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    but you can't have the top of it exceed 2 feet above
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    the ground.
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                MS. HAMPTON: That's what I'm saying. Just
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    this far off the ground and 2 feet by 2 feet.
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                MS. TOFT: Well, 4 square feet on each
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    side. So a total of 4 square feet on each side. How
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    you choose to accomplish that is up to you.
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                MS. HAMPTON: I understand. And will we be
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    getting a letter of some sort clarifying the exact
13
    terms?
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                MR. WOOLDRIDGE: I will send something.
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    What did you decide on the height?
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                MS. TOFT: 4 square feet on each side
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    total, no variance to the height.
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                MR. WOOLDRIDGE: I will send you something.
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                MS. HAMPTON: I appreciate that. Thank
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    you. Thank you for your time.
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1	CERTIFICATE OF REPORTER
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3	
4	I, Bobbie L. Luber, Registered Professional
5	Reporter, Certified Court Reporter, and Notary Public
6	within and for the State of Missouri, do hereby
7	certify that the meeting aforementioned was held on
8	the time and in the place previously described.
9	
10	IN WITNESS WHEREOF, I have hereunto set my hand
11	and seal.
12	
13	121/201
14	Tother whe
15	Bobbie L. Luber, RPR, CCR #621
16	
17	BOBBIE L. LUBER Notary Public - Notary Seal State of Missouri
18	St. Louis County My Commission Expires: July 19, 2016 Commission #12478045
19	Commission # 12 violation
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